1999 DRAFTING REQUEST

Assembly Amendment (AA-ASA1-AB133)

Receive	ed: 06/24/99			Received By: grantpr					
Wanted: As time permits				Identical to LRB:					
For: Senate Democratic Caucus					By/Representing: Walter				
This file may be shown to any legislator: NO May Contact:					Drafter: grantpr				
					Alt. Drafters:	shoveme			
Subject:		tion - school fir - tax incrmnta			Extra Copies:	MJL			
Pre To	pic:	· · · · · · · · · · · · · · · · · · ·							
SDC:	Walter - Cau	icus #3303,							
Topic:					***************************************				
Capital	improvement	fund; TIF distric	ets				r		
Instruc	tions:		,						
See Atta	ached								
 Draftin	g History:			·			·		
Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	<u>Jacketed</u>	Required		
/?	grantpr 06/24/99	gilfokm 06/24/99							
/1			jfrantze 06/25/99		lrb_docadmin 06/25/99				
FE Sent	For:			∠FND>					

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Alt. Drafters:

shoveme

Subject:

Education - school finance

Munis - tax incrmntal financing

Extra Copies:

MJL

Pre Topic:

SDC:.....Walter - Caucus #3303,

Topic:

Capital improvement fund; TIF districts

Instructions:

See Attached

Drafting History:

Vers.

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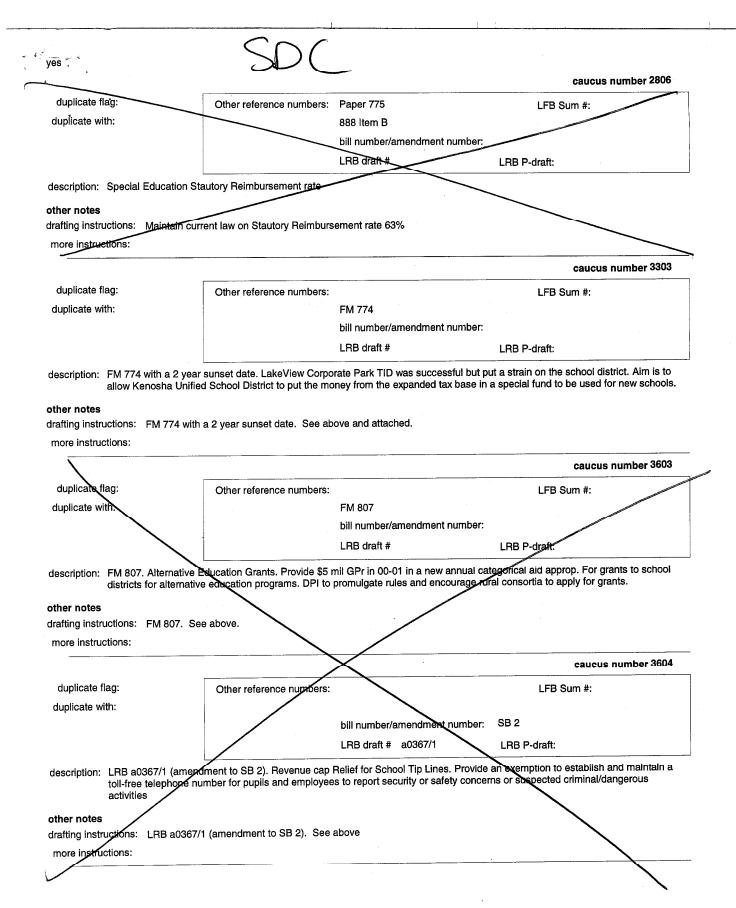
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grantpr

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Priority Budget Motion-Revenue Limit Increase-Tax Incremental Districts No Fiscal Effect

The LakeView Corporate Park tax incremental district (TID) was extremely successful, drawing businesses, which in turn drew workers into our area. Unfortunately, one of the negative results is the strain on the Kenosha Unified School District. The LakeView TID was retired 10 years early, but tax coming into the district gets lost in the state equalization formula. Our aim is to allow KUSD to put the money from the expanded tax base in a special fund to be used for new schools.

Representative Riley introduced this motion (#774 under DPI budget), but it failed 8-8. It is my aim to include the language from this motion into the Caucus budget. I have included newspaper articles, letters of support, and language drafted in bill form for your use.

I would like to make one change to the motion as it is drafted now. I would like to sunset the provision two years from the effective date.

OK TO CONTRET AMBER IN WIRCHES
OFFICE RE: ADJUSTING SUNSES
- LANCE

ie, only to kemile

SUBJECT: Caucus Budget Provision

I will be forwarding a provision in the Democratic Caucus budget that would allow a school district containing a TIF district that has retired early to place the new revenue they receive on the increased property value from within that district into a segregated capital improvement fund. By doing so, the district would avoid the need for costly debt service, and the state would not be called upon to fund 2/3 of that debt service.

There is no negative fiscal impact to the state. In fact, Kenosha Unified School District estimates the state will realize a modest savings by not taking on the debt service that would occur without passage of this motion. Fiscal Bureau can also confirm that this proposal will not divert money away from other school districts. Provisions of the motion regarding the treatment of value in the district are designed to avoid any shifting of state aids as a result of the proposal.

The Wisconsin Association of School Boards is in support of this proposal, which is quite remarkable considering their general opposition to TIF districts. There is also support by both Chairs of the Senate and Assembly Education Committees. I all feel it is an interesting idea that could really help school districts provide quality public education in areas where we are also promoting economic growth and revitalization. This motion is a creative initiative that will allow local governments to address these problems without seeking new burdens on local taxpayers or the state.

Wisconsin's economic development has provided great benefits and unique opportunities, and this motion is an opportunity to maintain and improve the quality education that has allowed us to grow and succeed while addressing our responsibility to avoid new burdens on our taxpayers.

I would sincerely appreciate your support for this provision. Thank you for your time and consideration.



e puts Unified school funding im buc

BY ARLENE JESSEY

School District has gotten a headed for the Assembly, boost in the state Senate and is Kenosha l**egis**lators said Tuesegislation to

"I just got notification that the

KENOSHANEWS the Senate budget," said State

Sen. Robert Wirch, D-Kenosha. Kenosha TIF bill will be part of it goes to the governor's desk." through the Assembly, but then "Of course, we still have to get it

If the language remains in the adopted budget, KUSD will be allowed to put money from the expanded tax base in LakeView

> to be used for building new Corporate Park in a special fund schools.

legislation. Senate and Assembly counter-Porter have been lobbying their brink, James Kreuser and Cloyd Assembly Reps. John Steinparts in search of support for the Wirch and Kenosha County

> response to a complaint from KUSD about the effects of the porate Park Tax Incremental retirement of the LakeView Cor-Financing District. proposal came

months only to see it go down to worked on the proposal for defeat with an 8 to 8 vote in the Steinbrink said his office

Joint Finance Committee.

for the remodeling and construc tion of new school buildings,' Steinbrink said. "And it has a zero fiscal impact on the rest of the state." "It's a plan to set aside mone)

of money for building schools in "Potentially, this means a lo

See TIF, Back pag

rom Page One

enue that would have gone to corporate park. Property tax rev-The TIF district was created in 1989 to boost development in the local units of government was district.

the first real breakthrough." to 8 and defeated it, but this is dead when Joint Finance voted 8 people thought this proposal was Kenosha," Wirch said. "A lot of

gets lost in the state equalization tax money coming to the district KUSD officials complained that dissolved When the LakeView TIF was earlier this year,

ber Eric Olson proposed that the recovered property tax money school construction and repair be placed in an account for Outgoing KUSD board mem-

> used to make infrastructure improvements in the park.

schedule, local taxing bodies will this year, 10 years ahead of receive payments. When the district is retired

mid-year, and in 2000, the amount will be in excess of \$3 because the TIF is retiring in check for \$1.8 million in 1999 Kenosha Unified will get a 2000,

But because of the state equal

revenue would not benefit the ization formula, the additional

wealth. If Kenosha is considered on a per pupil basis, based on gets less state aid. wealthier per pupil, the district Schools are funded by the state

and supported by the entire would change that. Kenosha legislative delegation The bill suggested by Olson

mortar without putting it on the tunity," Olson said Tuesday backs of the taxpayers." "It's a way to pay for brick and "It's a once in a lifetime oppor-

Olson said it is not an open-

is 'a way to pay for bricks and mortar' for Unified schools arrangement would last for ended proposal. The special TIF was scheduled to be retired. years, expiring on the date the

will benefit from the successful tion is that other taxing bodies spend the money necessary to seek the electorate's approval to fit and instead would need to park. But the school district would not be able to gain a benedevelopment of the corporate date the growth. build more schools to accommo The rationale for the legisla

amendment is crafted Wirch called it "uniquely Kenosha. That's the way the

Joint Finance Vote Report

For: 5/20/99 Page 1 of 13

Agency	r: Public l	nstruction	1						Starting Poir	- AD 103
FM 771		Bilingual-B	Houltural Edu	ication A	id Set-Aside					
Co-Au	Motion: Author/Move thor/Seconde					Finan	cial	\$250,000	GPR annually	
	Description:	Requires D	PI to provide ool districts wi	\$250,000 here LES	GPR annually pupils comprise	as a first dra 15% or mo	aw from	m the current annua total enrollment.	i appropriation fo	r bilingual-bicultu
Burke:	Yes		Shibilski:	Yes		Gard:		Yes	Duff:	No
Decker:	Yes		Plache:	Yes		Porter:		Yes	Ward:	No
Jauch:	Yes		Cowles:	No		Albers:		No	Huber:	Yes
Moore:	Yes		Panzer:	Yes		Kaufert:		Yes	Riley:	Yes
			Total Yes:		12 Total No:	•	4	Total Absent:		0
FM 774	4	Revenue Li	imit increase	- Tax inc	remental Distr	icts				
Ço-Au	Motion: Author/Move thor/Seconde					Finan	cial	none		
	Description:	increase th	e school distr	ict revenu nust excer	e limits by the a	mount of ce dodify 2/3 fu	ertain : inding	monies deposited in definition to exclude	a proposed capi the increase fro	tal improvement om partial school
Burke:	Yes		Shibilski:	Yes		Gard:		No	Duff:	Yes
Decker:	Yes		Plache:	No		Porter:		Yes	Ward:	No
Jauch:	No		Cowles:	No		Albers:		Yes	Huber:	Yes
Moore:	No		Panzer:	No		Kaufert:		No	Riley:	Yes
									•	
			Total Yes:		8 Total No:		8	Total Absent:	ee ee ee ee ee ee ee ee	0
FM 775	************		Total Yes: on Program	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	8 Total No:		8	Total Absent:		0
Co-Au	Motion: Author/Move thor/Seconde	Youth Option FM 775 or Decker or Burke	on Program			Finan	cial	unknown		
Co-Au	Motion: Author/Move thor/Seconde	Youth Option FM 775 or Decker or Burke Makes chai	on Program	chool Dist			cial		and Payment Gu	
Co-Au	Motion: Author/Move thor/Seconde	Youth Option FM 775 or Decker or Burke Makes chai	on Program	chool Dist			cial	unknown	and Payment Gu	
Co-Au Burke:	Motion: Author/Move thor/Seconde Description:	Youth Option FM 775 or Decker or Burke Makes chai	on Program nges to the So			nts, DPI Guid	cial	unknown s, Appeals Process		idelines to the
Co-Au Burke: Decker:	Motion: Author/Move thor/Seconde Description: No	Youth Option FM 775 or Decker or Burke Makes chai	on Program nges to the So ons Program Shibilski:	Yes		nts, DPI Guld	cial	unknown s, Appeals Process No	Duff:	nidelines to the No No Yes
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KENOSHA UNIFIED SCHOOL DISTRICT NO. 1 KENOSHA, WI

RATIONALE FOR PROPOSED LEGISLATION

March 11, 1999

<u>Background</u>: The Pleasant Prairie TIF (estimated equalized value of \$333,663,000) is scheduled to terminate in 1999—approximately ten years ahead of schedule. As a result, the District is scheduled to receive proceeds in its 1999/2000 fiscal year of approximately \$1.8 million, which the Board of Education has indicated should be used for major maintenance projects. Prior to the implementation of revenue limits, the Board of Education authorized the borrowing of funds to provide for the major maintenance and upkeep of the District's sites and facilities. Although Kenosha Unified has been fortunate to experience enrollment growth under the revenue limit constraints, it no longer has this funding available and will need to consider reductions in service in order to provide the appropriate facilities for its increased population.

The other municipalities benefiting from the successful development of this TIF (Pleasant Prairie, Kenosha County, and Gateway) will be able to sustain and increase fiscal support of their agencies due to the added assessed value to their tax base. Unfortunately, the chool district will not be able to gain this same benefit, and will need to seek its electorate's approval to spend the additional dollars necessary to support the resultant success of this TIF development.

Considering the District's current mill rate of \$9.88, the addition of the estimated property value of the TIF—prior to the revenue limit legislation—would have provided an additional \$3.3 million of revenue per year in the District's operating budget. Under the current revenue limit controls, the District will only receive a one-time payment of \$1.8 million.

<u>Proposal:</u> The legislation being requested is to provide for an equitable distribution of the benefit of the expanded tax basis to support the District's needs relating to its enrollment growth and to gain the advantage provided for all municipalities participating in the TIF.

Due to the many variables surrounding the school funding formula, a projection of the fiscal impact of this proposal is provided as a model to review the effect this proposal might have on the District's revenue limit, equalization aid and property tax levy calculations. It should be noted that these projections provide only estimates of these variables and are provided for discussion at this time.

Windfall to public schools' benefit

Plan would allow building program without aid cuts

By DAYID COLB
Special to the journal Sentinel

Kenosha — How about \$60 million worth of new school buildings and renovations without a property tax increase or the need to hold a thorny referendum?

Local officials are working to make what sounds too good to be true become reality in the Kenosha Unified School District.

They say such a plan is possible with help from the state Legislature and Gov. Tommy G. Thompson because of additional tax revenue generated by Lakeview Corporate Park, which has lured several dozen industries from Illinois to Wisconsin.

A coalition of Kenosha-area school officials and legislators are seeking a change in the state's tax incremental financing law that would allow the district to use extra property tax revenue generated by the office park without losing state aid.

In return, the district would promise not to dip into the

state's building fund for new schools, explained School Board member Eric Olson. "It's a plus for the state," he said. "They actually would save money in the long haul."

The job of trying to explain the complex scenario to legislators and the Thompson administration, and to line up their support, has fallen on the shoulders of the Kenosha area's legislative delegation.

"The biggest problem is to get people to understand tax incremental financing districts," said state Rep. John Steinbrink (D-Pleasant Prairie). "When you say TIF, everyone becomes confused."

Tax incremental financing districts allow municipalities to use property tax revenue from development to pay for public improvements within district boundaries. Property taxes based on the increased value of the district are diverted until the debt for improvements is paid off.

The TIF that helped create Lakeview Corporate Park was closed out 10 years ahead of schedule, Steinbrink said.

The value of the property

within the 1,600-acre park so rapidly over the past 10 that officials have alleady off the \$24 million cost of improvements, he added.

That means revenue Milally earmarked for the improvements are now going to the general revenue coffers of village and county governments, and the school district.

However, Kenosha Unified doesn't benefit from the extra revenue because as property tax revenue increases, state aid goes down by a corresponding amount.

School officials want to put the extra money, estimated to be about \$60 million over the next 10 years, into a special building fund and not have it count against the district when it comes to calculating state aid.

A Kenosha school board committee is recommending that the district build a middle school, three new elementary schools, and renovate and expand two others in the coming years.

If state officials refuse to go along with the plan, school officials would have no choice but to schedule a referendum, Olson said.

MJS 3-25

Grant, Peter

From: Burnett, Douglas

Sent: Wednesday, June 23, 1999 10:44 AM

To: Meyer, Amber

Cc: Grant, Peter; Loppnow, Dave

Subject: Limiting the TIF

How about this in lieu of the conference call:

Make it time specific and geographic specific: a TIF created in year 19xx in a County by a big Lake established in 18xx?

----Original Message-----From: Meyer, Amber

Sent: Wednesday, June 23, 1999 10:39 AM

To: Burnett, Douglas

Subject:

Doug:

Dave Lopnow's suggestions were 1) make it geographically specific (I'm not sure if we would want to do that?) or 2) make it more time specific, like saying a TIF created in the year ours was created.

Could you do a conference call at 11?

PUBLIC INSTRUCTION

Revenue Limit Increase -- Tax Incremental Districts

Motion:

Move to authorize a school district to create a capital improvement fund to finance capital improvements, which could only receive monies from the following source. Provide that if a tax incremental district (TID) that is located in a school district is terminated before the maximum number of years that it could have existed, in each year until the year after the year in which the TID would have been required to terminate, the school district would have to deposit in the fund an amount equal to the school district's portion of the positive tax increment of the TID. Provide that the Department of Revenue would calculate this increment as if the TID had not terminated. Specify that these provisions would only apply to a TID where the value increment exceeds \$300 million.

*

Specify that the school district's revenue limit for any year would be increased by the amount deposited in the capital improvement fund in that school year. Provide that this revenue limit increase would be excluded from partial school revenues in calculating the costs of state two-thirds funding. Specify that the any expenditures from the capital improvement fund would be excluded from shared costs for purposes of calculating equalization aid. Provide that the increase in value of the TID would be included in the school district's equalized value for purposes of the equalization aid formula.



Require the school district to report to the Governor and to the Joint Committee on Finance, by January 1 of each odd-numbered year, relating to the impact and results of the use of monies under this proposal.



Provide that these provisions would take effect on July 1, 1999.

Note:

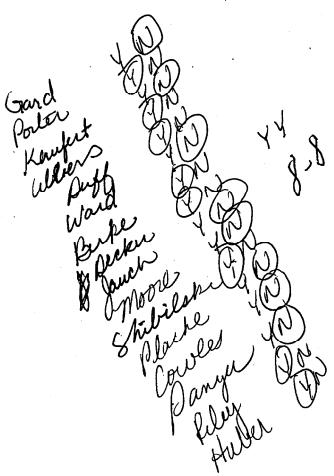
This motion would increase school district revenue limits by the amount of certain monies deposited in a proposed capital improvement fund. Deposits to a capital improvement fund would equal the school district's portion of the positive tax increment of a TID located in the school district that is terminated before the maximum number of years that it could have existed, if the

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value increment of the TID would exceed \$300 million.

The motion would specify that the modifications relating to certain TIDs that terminate early would not affect shared costs under the equalization aid formula, because expenditures from the proposed fund would be excluded from shared costs. In addition, as under current law, the equalized value of the school district would increase by the value increment. Finally, the costs of two-thirds funding would be unchanged, because the motion would modify the two-thirds funding definition to exclude the increase in revenue limits from partial school revenue.

Based on the TIDs that have terminated through the end of 1998, this motion would apply to one school district (Kenosha), which would receive an increase to revenue limits of an estimated \$3.3 million annually in the 1999-01 biennium.



Date (time) needed



CAUCUS BUDGET AMENDALIN [ONLY FOR CAUCUS]

PG *MES KMQ:

See form AMENDMENTS — COMPONENTS & ITEMS.

CAUCUS AMENDMENT TO ASSEMBLY SUBSTITUTE AMENDMENT 1 TO 1999 ASSEMBLY BILL 133

	>>FOR CAUCUS SUPE	RAMENDME.	NT — NOT I	FOR INT	RODUCTION<<
At t	the locations indicated, an	nend the subs	stitute amer	ndment	as follows:
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1999 - 2000 Legislature

-2-

LRB-1958/1 PG&MES:pgt:jf

BILL

general school aids and the property tax levy to approximately \$209 per pupil in the 1998-99 school year and, in subsequent school years, to the amount of revenue increase allowed per pupil in the previous school year increased by the percentage change in the consumer price index. The limit is based on the difference between the average number of pupils enrolled in the three previous school years and the average of the number of pupils enrolled in the current and two preceding school years.

This bill authorizes a school district to create a capital improvement fund to finance capital improvements. If a TID that is located in the school district is terminated before the maximum number of years that it could have existed, in each year until the year after the year in which the TID would have been required to terminate, the school district must deposit in the fund an amount equal to the school district's portion of the positive tax increment of the TID in the final year of the TID's existence.

The bill increases the school district's revenue limit in any school year by the amount deposited in the capital improvement fund in that school year.

For further information see the **state** and **local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

108m > 2108m

SECTION \$. 119.04 (1) of the statutes is amended to read:

119.04 (1) Subchapters IV, V and VII of ch. 115, ch. 121 and ss. 66.03 (3) (c), 115.01 (1) and (2), 115.28, 115.31, 115.33, 115.34, 115.343, 115.345, 115.361, 115.38 (2), 115.45, 118.001 to 118.04, 118.06, 118.07, 118.10, 118.12, 118.125 to 118.14, 118.145 (4), 118.15, 118.153, 118.16, 118.162, 118.163, 118.164, 118.18, 118.19, 118.20, 118.24 (1), (2) (c) to (f), (6) and (8), 118.245, 118.255, 118.258, 118.30 to 118.43, 118.51, 118.52, 118.55, 120.12 (5) and (15) to (25), 120.125, 120.13 (1), (2) (b) to (g),

(3), (14), (17) to (19), (26), (34) and, (35) and (37) and 120.14 are applicable to a 1st class city school district and board.

class city school district and board.

Pass 1122 line 11: after that live insert:

SECTION 2. 120.13 (37) of the statutes is created to read:

120.13 (37) CAPITAL IMPROVEMENT FUND. (a) A School board may adopt a

resolution creating a capital improvement fund for the purpose of financing current

and future capital improvements.

of a school district that has the unity of any school district weather in a country that was evented in 1850 and hord as one

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1999 – 2000 Legislature

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was created and

LRB-1958/1 PG&MES:pgtjf SECTION 2

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(b) If a tax incremental district that is located in whole or in part in the school district is terminated before the maximum number of years that the tax incremental district would have existed under s. 66.46 (7) (am) or (ar) in each year until the year after the year in which the tax incremental district would have been required to terminate under s. 66.46 (7) (am) or (ar), the school district treasurer shall deposit in the capital improvement fund an amount equal to the school district's portion of the positive tax increment of the tax incremental district in the final year of the tax incremental district's existence, as determined by the department of revenue under s. 66.46.

(c) Money in the capital improvement fund may not be used for any other purpose or be transferred to any other fund without the approval of a majority of the electors of the school district voting on the question at a referendum.

^{α} Section 3. 121.91 (4) (h) of the statutes is created to read:

121.91 (4) (h) The limit otherwise applicable to a school district under sub. (2m) in any school year is increased by an amount equal to the amount deposited in the capital improvement fund under s. 120.13 (37) in that school year.

than \$300,000,000 and

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. (END)

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district descrises under par. (a) shall
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each old-numberes year to the
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STATE OF WISCONSIN – **LEGISLATIVE REFERENCE BUREAU** – LEGAL SECTION (608–266–3561)

(3-12:2)
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STATE OF WISCONSIN – **LEGISLATIVE REFERENCE BUREAU** – LEGAL SECTION (608–266–3561)

(3-12:3)
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Page 1136, line 9: after that
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State of Misconsin 1999 - 2000 LEGISLATURE

LRBb1239/1 PG&MES:kmg:jf

SDC:.....Walter - Caucus #3303, Capital improvement fund; TIF districts

FOR 1999-01 BUDGET — NOT READY FOR INTRODUCTION

CAUCUS AMENDMENT

TO ASSEMBLY SUBSTITUTE AMENDMENT 1, TO 1999 ASSEMBLY BILL 133

2	1. Page 1117, line 12: after that line insert:
3	"Section 2108m. 119.04 (1) of the statutes is amended to read:
4	119.04 (1) Subchapters IV, V and VII of ch. 115, ch. 121 and ss. 66.03 (3) (c),
5	115.01 (1) and (2), 115.28, 115.31, 115.33, 115.34, 115.343, 115.345, 115.361, 115.38
6	(2), 115.45, 118.001 to 118.04, 118.06, 118.07, 118.10, 118.12, 118.125 to 118.14,
7	118.145 (4), 118.15, 118.153, 118.16, 118.162, 118.163, 118.164, 118.18, 118.19,
Q	118 20 118.24(1), (2) (c) to (f), (6) and (8), 118.245, 118.255, 118.258, 118.30 to 118.43,

118.51, 118.52, 118.55, 120.12 (5) and (15) to (25), 120.125, 120.13 (1), (2) (b) to (g),

At the locations indicated, amend the substitute amendment as follows:

- 1 (3), (14), (17) to (19), (26), (34) and, (35) and (37) and 120.14 are applicable to a 1st class city school district and board.".
 - 2. Page 1122, line 11: after that line insert:
 - "Section 2126m. 120.13 (37) of the statutes is created to read:
 - 120.13 (37) Capital improvement fund. (a) A school board of a school district that has the largest membership, as defined in s. 121.004 (5), of any school district located in a county that was created in 1850 and borders one of the Great Lakes may adopt a resolution creating a capital improvement fund for the purpose of financing current and future capital improvements.
 - (b) If a tax incremental district that was created in 1989 and that is located in whole or in part in the school district described under par. (a) has a value increment greater than \$300,000,000 and is terminated before the maximum number of years that the tax incremental district would have existed under s. 66.46 (7) (am) or (ar), in each year until the year after the year in which the tax incremental district would have been required to terminate under s. 66.46 (7) (am) or (ar), the school district treasurer shall deposit in the capital improvement fund an amount equal to the school district's portion of the positive tax increment of the tax incremental district in the final year of the tax incremental district's existence, as determined by the department of revenue under s. 66.46.
 - (c) Money in the capital improvement fund may not be used for any other purpose or be transferred to any other fund without the approval of a majority of the electors of the school district voting on the question at a referendum.
 - (d) If par. (b) applies, the school board of the school district described under par.(a) shall submit a report by January 1 of each odd-numbered year to the governor

1	and the joint committee on finance describing the use of the moneys deposited in the
2	fund under par. (a) and the effects of that use.".
3	3. Page 1124, line 5: after "commenced" insert ", excludes any expenditures
4	from a capital improvement fund created under s. 120.13 (37)".
5	4. Page 1126, line 5: after "(a) 3." insert ", less the amount of any revenue limit
6	increase under s. 121.91 (4) (h)".
7	5. Page 1136, line 9: after that line insert:
8	"Section 2158m. 121.91 (4) (h) of the statutes is created to read:
9	121.91 (4) (h) The limit otherwise applicable to a school district under sub. (2m)
10	in any school year is increased by an amount equal to the amount deposited in the
11	capital improvement fund under s. 120.13 (37) in that school year.".

(END)